

Excess all-cause mortality in Norway in 2024

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Abstract

Aims

The Norwegian Institute of Public Health calculated excess mortality for Norway in 2024 using a reference period that included 2023—a year with significant excess mortality—and concluded there was no excess mortality in 2024. This study estimates excess mortality in 2024 using only pre-pandemic years as the reference, providing a basis for identifying excess COVID-19 related mortality.

Methods

We estimated excess mortality in 2024 using a negative binomial model trained on 2010–2019 data. Deaths were modeled by age (0, 1–19, 20–39, 40–64, 65–79, 80–89, and 90+ years) and sex, with population offsets. Expected mortality was projected using both a conservative approach where the prediction for 2023 was carried forward to 2024 and a non-conservative linear extrapolation to 2024.

Results

The conservative approach estimated 2,898 excess deaths (7.0%, 95% PI: 4.9% to 9.1%) in 2024. Significant excess mortality was observed in age groups 1–19 (45 deaths; 36.6% excess), 20–39 (107 deaths; 17.6% excess), 40–64 (439 deaths; 10.6% excess), and 65–79 (1,631 deaths; 13.7% excess). Ages 1–39 and 40–64 accounted for approximately 5% and 15% of total excess mortality, respectively.

Conclusion

Persistent excess mortality from 2022–2024 suggests a new elevated mortality baseline and a reduction or reversal of Norway’s pre-pandemic mortality decline. While multiple factors may contribute, given sustained excess mortality since 2022, our findings suggest that the unmitigated spread of SARS-CoV-2 in Norway since 2022 can be associated with increased mortality, particularly for those under 65.

Keywords

Excess mortality; COVID-19; All-cause mortality; Long COVID; Pandemic policy; Post-acute sequelae; Post-acute sequelae of COVID-19

Background

Excess mortality occurs when deaths exceed expected levels based on historical trends. Expected death trends typically reflect declining mortality rates in most ages, though total death counts may increase due to both population aging and an overall growing population. Excess mortality is a key indicator of pandemic impact, including both direct and indirect deaths, such as from disrupted healthcare, long-term post-infection effects, or societal changes.

Long-term mortality trends in Norway (and in most countries) show consistent declines across most age groups over recent decades (1), though patterns vary by age, with less

54 improvement among younger populations, where external causes of death are more
55 prominent.

56 In 2020–2021, Norway implemented effective infection control measures against
57 COVID-19. No excess mortality was observed during this period (2). In early 2022, the
58 authorities changed strategy, considering frequent SARS-CoV-2 infections desirable to
59 maintain herd immunity in order to protect the healthcare system against major COVID-
60 19 waves (3–5). This strategy differs notably from World Health Organization and other
61 international guidelines (6).

62 SARS-CoV-2 infection causes long-term effects influencing morbidity and mortality on a
63 large scale (7). Even mild-to-moderate COVID-19 increases mortality risk for up to one
64 year after infection (8). Vaccination reduces this risk (8–10), including in children
65 (11,12).

66 Excess mortality in 2022 and 2023 was observed at 11.5% (2) and 5.6% (13),
67 respectively. In 2023, 22.4% more deaths from cardiovascular disease than expected
68 were observed across all ages (14). Cardiovascular disease is a well-known COVID-19
69 sequela (8). Additionally, 36% excess mortality was observed in 1–39 year-olds, partially
70 explained by 51.2% more deaths from disease than expected in this age group (14).

71 The Norwegian Institute of Public Health’s (NIPH) risk assessment of Norway’s COVID-
72 19 strategy excluded long-term consequences of COVID-19, focusing only on
73 hospitalizations, intensive care capacity, and acute deaths (4). When NIPH presented
74 estimates for excess mortality in 2024, they included 2023 in the reference period (15).
75 However, in 2023 there were high levels of SARS-CoV-2 spread and significant excess
76 mortality. Including 2023 in the reference year results in a higher baseline, and thus
77 lower estimated excess mortality. NIPH’s method is therefore only suitable for detecting
78 acute changes in mortality. This risks incorrect conclusions if such a method is used to
79 evaluate the current COVID-19 strategy. Nevertheless, NIPH’s conclusion was: “in 2023
80 there was ... an excess mortality in the age group under 40 years ... in 2024 NIPH finds
81 no excess mortality for any specific age groups, not even those under 40 years” (16). A
82 more accurate interpretation of NIPH’s results is rather that mortality in 2024 was not
83 significantly higher than in 2023. This may suggest a new, elevated mortality baseline.

This study estimates excess mortality in Norway in 2024, using only pre-pandemic years as a reference. This provides a basis for identifying excess mortality related to COVID-19 and, consequently, informing Norway's current COVID-19 strategy.

Methods

Deaths per year were obtained from Statistics Norway's table 10325 and grouped into age categories: 0, 1–19, 20–39, 40–64, 65–79, 80–89, and 90+ years, following NIPH's analysis framework (15).

We fitted a Bayesian negative binomial regression model to 2010–2019 mortality data, excluding 2011 for the 1–19 age group due to the July 22 terror attack. Deaths were modeled with a three-way interaction between year, age, and sex, using a population offset and age-specific dispersion parameters. Minor modifications were made to the default priors from the R-package *brms* (17–19) to improve convergence. More details are available in Supplementary Material 1.

Expected mortality (per 100,000 people) was predicted for 2020–2024 using two approaches: (1) A conservative approach where the prediction for 2023 was carried forward to 2024, so that 2024 predictions assumed the 2010–2019 declining trend plateaued in 2023. (2) A non-conservative linear extrapolation to 2024.

Results

Using the conservative approach, we estimated 2,898 excess deaths in 2024 (7.0% excess, 95% PI: 4.9% to 9.1%). Significant excess mortality was observed in age groups 1–19 (45 deaths; 36.6% excess), 20–39 (107 deaths; 17.6% excess), 40–64 (439 deaths; 10.6% excess), and 65–79 (1,631 deaths; 13.7% excess) (Table 1 and Figure 1).

With the non-conservative approach, we estimated 3,650 excess deaths in 2024 (9.0% excess, 95% PI: 6.8% to 11.3%). Significant excess mortality was observed across age groups 1–19 (48 deaths; 40.0% excess), 20–39 (126 deaths; 21.4% excess), 40–64 (567

deaths; 14.1% excess), 65–79 (1,897 deaths; 16.3% excess), 80–89 (539 deaths; 3.8% excess), and 90+ (466 deaths; 4.7% excess) (Table 1 and Figure 2).

Under both approaches, ages 1–39 and 40–64 accounted for approximately 5% and 15% of total excess mortality, respectively (Table 1).

Full sex- and age-specific results are available in Supplementary Material 1 (Figures S1–S4) and Supplementary Material 2.

Discussion

The analysis demonstrates significant excess mortality in Norway during 2023–2024 across all age groups except infants. While the elderly (65+) accounted for most excess deaths in absolute terms, the finding that approximately 20% of excess deaths occurred among those under 65 years is surprisingly high, representing a substantial burden in this younger population. The increase in excess mortality since SARS-CoV-2 became endemic in Norway in 2022 is especially concerning.

When comparing our estimates of excess mortality in Norway in 2023 to previous research in this field, our findings fell between existing published values. Specifically, our estimates were higher than the estimates reported by Knudsen et al. (13), but lower than the estimates from Strøm et al. (14), with detailed numerical comparisons provided in Table S1 (Supplementary Material 1).

Our findings align with broader Nordic patterns of disrupted mortality decline across Denmark, Finland, and Sweden since the post-acute pandemic phase, with all countries showing downward shifts in life expectancy—changes that are unusual from a historical perspective (20). This suggests common regional drivers of persistent excess mortality rather than Norway-specific factors.

While multiple factors may contribute to excess mortality, our 2010–2019 baseline period already captured the impact of seasonal infectious diseases, including influenza. Given the "return to normal" conditions from 2022 onwards, including resumption of typical seasonal disease patterns, the key question is what has changed

to cause sustained elevation above historical mortality levels. The persistent excess mortality observed from 2022–2024 cannot be explained by the return of pre-existing seasonal factors that were already present in our baseline period. The primary novel factor distinguishing the post-2022 period is SARS-CoV-2 and its potential long-term health consequences (21,22). Pandemic-related effects from societal disruptions may also play a role. In Norway, significant excess sick leave in 2023 (23) and primary healthcare consultations in 2024 (24) have been observed in diagnoses associated with post-acute COVID-19 sequelae, typically increasing during or after COVID-19 waves, strengthening the COVID-19 hypothesis. However, without cause-specific mortality data, we cannot make definitive causal claims about the relative contributions of different factors.

NIPH’s approach to include 2023 as part of the reference basis for estimating excess mortality in 2024 does not account for the clear break in expected mortality trends in the years since 2022, blurring important changes from historical trends. This may overlook key developments. By using a baseline based solely on pre-pandemic years, our analysis provides a more accurate picture of mortality patterns after 2020.

The main limitation of this study is the use of aggregated cause-of-death data.

Conclusion

Using a pre-pandemic reference period, significant excess mortality persisted across all ages except infants in Norway in 2024. The persistence of excess mortality from 2022–2024 indicates that a new elevated mortality baseline has been established, representing a reduction—or perhaps even reversal in some groups—of the long-standing mortality decline that characterized pre-pandemic Norway. While multiple factors may contribute, given the sustained excess mortality since 2022, our findings suggest that the unmitigated spread of SARS-CoV-2 in Norway since 2022 can be associated with increased mortality, particularly for those under 65.

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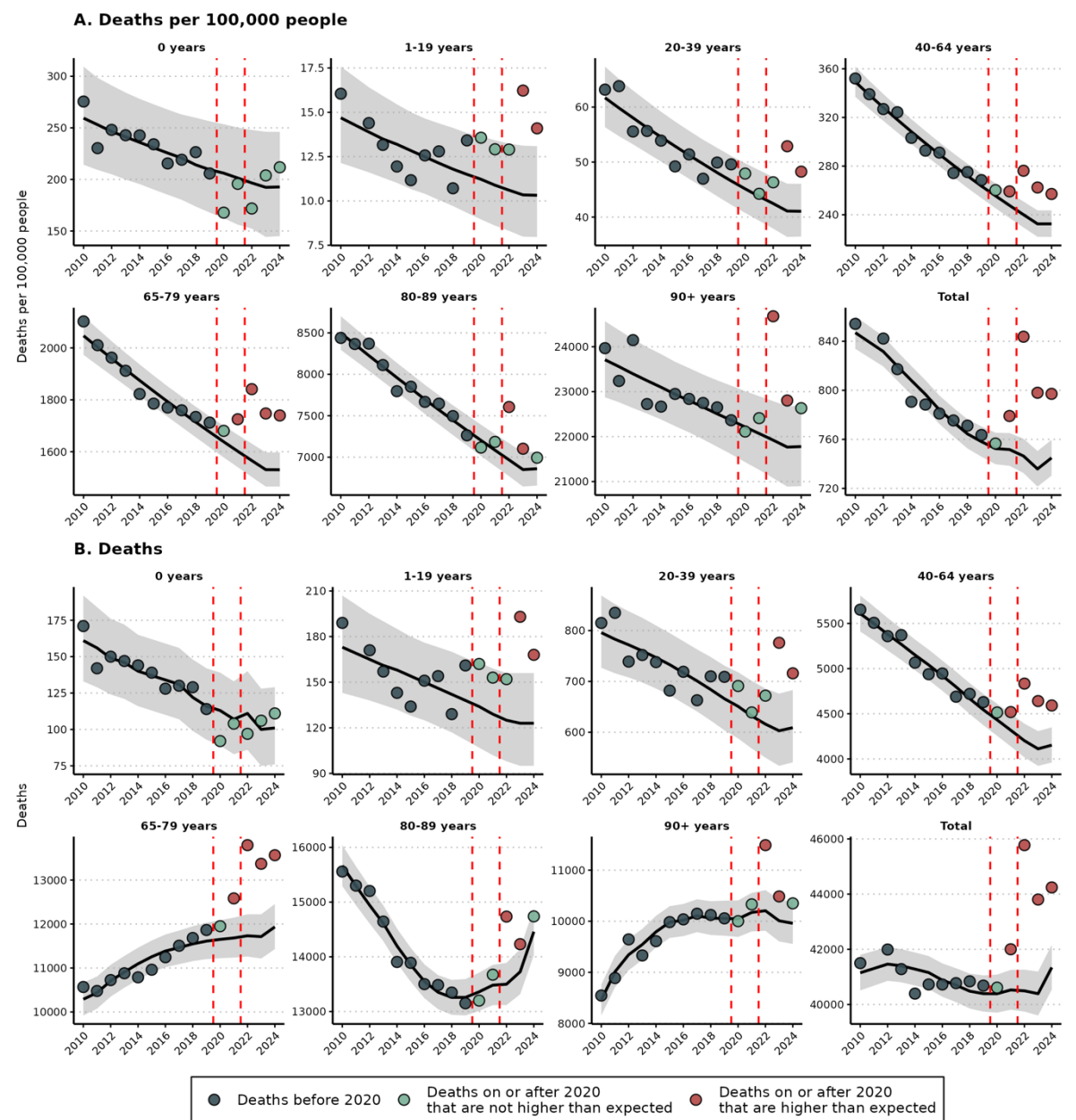
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246 Table 1. Observed and expected deaths in Norway in 2024, as well as absolute and
247 relative deviation with 95% prediction intervals, divided by age and sex. Expected
248 mortality is (A) conservatively calculated based on a 2010–2019 baseline extrapolated
249 to 2023 and held constant thereafter and (B) calculated based on a 2010–2019 baseline
250 extrapolated to 2024.

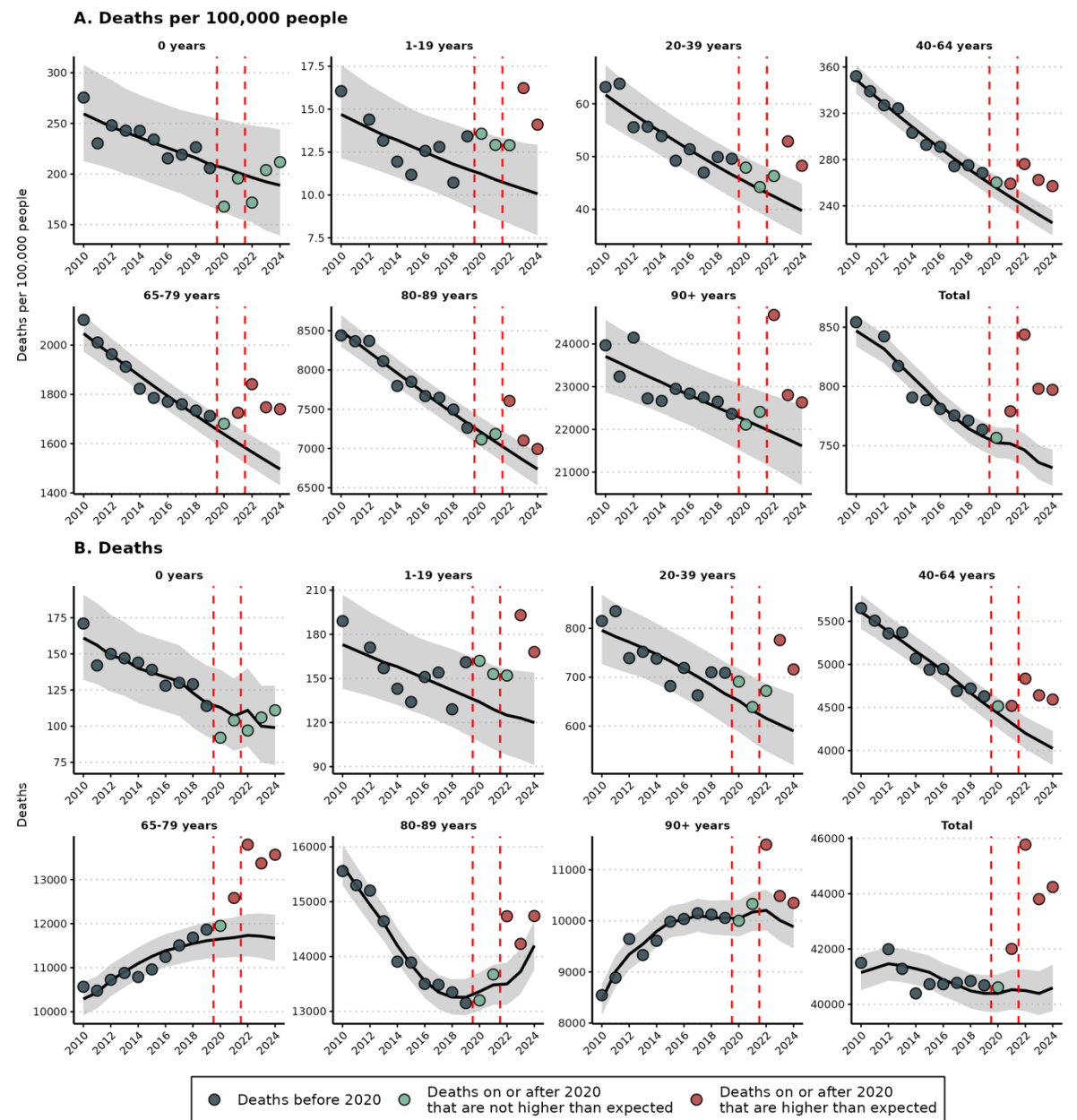
				Expected deaths		Deviation (number)		Deviation (%)	
	Age	Population	Deaths	Est.	95% PI	Est.	95% PI	Est.	95% PI
Baseline linearly extrapolated to 2023 and then held (conservative approach)									
Total sex									
	0 years	52,408	111	101	76 to 129	10	-18 to 35	9.9	-14.0 to 46.1
	1-19 years	1,191,874	168	123	95 to 156	45	12 to 73	36.6	7.7 to 76.8
	20-39 years	1,483,617	716	609	541 to 683	107	33 to 175	17.6	4.8 to 32.3
	40-64 years	1,786,136	4,592	4,153	3,961 to 4,350	439	242 to 631	10.6	5.6 to 15.9
	65-79 years	779,683	13,565	11,934	11,430 to 12,453	1,631	1,112 to 2,135	13.7	8.9 to 18.7
	80-89 years	210,751	14,739	14,459	14,031 to 14,894	280	-155 to 708	1.9	-1.0 to 5.0
	90+ years	45,734	10,351	9,960	9,557 to 10,376	391	-25 to 794	3.9	-0.2 to 8.3
	Total	5,550,203	44,242	41,344	40,542 to 42,160	2,898	2,082 to 3,700	7.0	4.9 to 9.1
Male sex									
	0 years	26,771	66	53	36 to 74	13	-8 to 30	24.5	-10.8 to 83.3
	1-19 years	612,858	97	79	57 to 106	18	-9 to 40	22.8	-8.5 to 70.2
	20-39 years	758,644	504	429	371 to 492	75	12 to 133	17.5	2.4 to 35.8
	40-64 years	909,889	2,817	2,503	2,352 to 2,659	314	158 to 465	12.5	5.9 to 19.8
	65-79 years	381,650	7,730	6,678	6,293 to 7,081	1,052	649 to 1,437	15.8	9.2 to 22.8
	80-89 years	91,498	7,348	7,257	6,953 to 7,570	91	-222 to 395	1.3	-2.9 to 5.7
	90+ years	14,408	3,625	3,433	3,221 to 3,655	192	-30 to 404	5.6	-0.8 to 12.5
	Total	2,795,718	22,187	20,437	19,878 to 21,017	1,750	1,170 to 2,309	8.6	5.6 to 11.6
Female sex									
	0 years	25,637	45	47	31 to 67	-2	-22 to 14	-4.3	-32.8 to 45.2
	1-19 years	579,016	71	43	28 to 63	28	8 to 43	65.1	12.7 to 153.6
	20-39 years	724,973	212	180	144 to 219	32	-7 to 68	17.8	-3.2 to 47.2
	40-64 years	876,247	1,775	1,649	1,533 to 1,771	126	4 to 242	7.6	0.2 to 15.8
	65-79 years	398,033	5,835	5,254	4,936 to 5,589	581	246 to 899	11.1	4.4 to 18.2
	80-89 years	119,253	7,391	7,200	6,902 to 7,506	191	-115 to 489	2.7	-1.5 to 7.1
	90+ years	31,326	6,726	6,525	6,186 to 6,879	201	-153 to 540	3.1	-2.2 to 8.7
	Total	2,754,485	22,055	20,905	20,337 to 21,486	1,150	569 to 1,718	5.5	2.6 to 8.4
Baseline linearly extrapolated to 2024 (non-conservative approach)									
Total sex									
	0 years	52,408	111	99	73 to 128	12	-17 to 38	12.1	-13.3 to 52.1
	1-19 years	1,191,874	168	120	91 to 154	48	14 to 77	40.0	9.1 to 84.6
	20-39 years	1,483,617	716	590	520 to 666	126	50 to 196	21.4	7.5 to 37.7
	40-64 years	1,786,136	4,592	4,025	3,830 to 4,226	567	366 to 762	14.1	8.7 to 19.9
	65-79 years	779,683	13,565	11,668	11,149 to 12,204	1,897	1,361 to 2,416	16.3	11.2 to 21.7
	80-89 years	210,751	14,739	14,200	13,759 to 14,651	539	88 to 980	3.8	0.6 to 7.1
	90+ years	45,734	10,351	9,885	9,461 to 10,322	466	29 to 890	4.7	0.3 to 9.4
	Total	5,550,203	44,242	40,592	39,761 to 41,438	3,650	2,804 to 4,481	9.0	6.8 to 11.3
Male sex									
	0 years	26,771	66	52	34 to 73	14	-7 to 32	26.9	-9.6 to 94.1
	1-19 years	612,858	97	78	55 to 106	19	-9 to 42	24.4	-8.5 to 76.4
	20-39 years	758,644	504	415	356 to 480	89	24 to 148	21.4	5.0 to 41.6
	40-64 years	909,889	2,817	2,423	2,270 to 2,582	394	235 to 547	16.3	9.1 to 24.1
	65-79 years	381,650	7,730	6,488	6,092 to 6,903	1,242	827 to 1,638	19.1	12.0 to 26.9
	80-89 years	91,498	7,348	7,106	6,793 to 7,431	242	-83 to 555	3.4	-1.1 to 8.2
	90+ years	14,408	3,625	3,397	3,174 to 3,629	228	-4 to 451	6.7	-0.1 to 14.2
	Total	2,795,718	22,187	19,963	19,383 to 20,558	2,224	1,629 to 2,804	11.1	7.9 to 14.5
Female sex									
	0 years	25,637	45	47	30 to 68	-2	-23 to 15	-4.3	-33.8 to 50.0
	1-19 years	579,016	71	42	26 to 62	29	9 to 45	69.0	14.5 to 173.1
	20-39 years	724,973	212	174	139 to 215	38	-3 to 73	21.8	-1.4 to 52.5
	40-64 years	876,247	1,775	1,602	1,482 to 1,727	173	48 to 293	10.8	2.8 to 19.8
	65-79 years	398,033	5,835	5,178	4,845 to 5,526	657	309 to 990	12.7	5.6 to 20.4
	80-89 years	119,253	7,391	7,093	6,783 to 7,409	298	-18 to 608	4.2	-0.2 to 9.0
	90+ years	31,326	6,726	6,487	6,130 to 6,860	239	-134 to 596	3.7	-2.0 to 9.7
	Total	2,754,485	22,055	20,628	20,036 to 21,235	1,427	820 to 2,019	6.9	3.9 to 10.1

Figure 1. Observed and expected deaths in Norway by age group: (A) per 100,000 and (B) total counts, with conservative expectations based on a 2010–2019 baseline extrapolated to 2023 and held constant thereafter.



The red vertical lines separate the graphs into 2010-2019, 2020-2021, and 2022-2024. Expected deaths (black line) were estimated using mortality rates per 100,000 population (Panel A). Panel B presents absolute death counts to illustrate the magnitude of mortality. The increase in expected deaths from 2021 among 80-89 year-olds (Panel B) reflects Norway's WW2 birth cohort reaching this age.

Figure 2. Observed and expected deaths in Norway by age group: (A) per 100,000 and (B) total counts, with expectations based on a 2010–2019 baseline extrapolated to 2024.



The red vertical lines separate the graphs into 2010-2019, 2020-2021, and 2022-2024. Expected deaths (black line) were estimated using mortality rates per 100,000 population (Panel A). Panel B presents absolute death counts to illustrate the magnitude of mortality. The increase in expected deaths from 2021 among 80-89 year-olds (Panel B) reflects Norway's WW2 birth cohort reaching this age.

Supplementary material 1: Methods, comparison of results with other publications, and figures of sex-specific results.

Supplementary material 2: Comprehensive model results (2010–2024) by age group, sex, and baseline.

Table S1. Comparisons of estimates of excess mortality in Norway in 2023 from White et al. 2025 against Strøm et al. 2024 and Knudsen et al. 2024

Figure S1. Observed and expected deaths in Norway by age group within males: (A) per 100,000 and (B) total counts, with conservative expectations based on a 2010–2019 baseline extrapolated to 2023 and held constant thereafter.

Figure S2. Observed and expected deaths in Norway by age group within males: (A) per 100,000 and (B) total counts, with conservative expectations based on a 2010–2019 baseline extrapolated to 2024.

Figure S3. Observed and expected deaths in Norway by age group within females: (A) per 100,000 and (B) total counts, with conservative expectations based on a 2010–2019 baseline extrapolated to 2023 and held constant thereafter.

Figure S4. Observed and expected deaths in Norway by age group within females: (A) per 100,000 and (B) total counts, with conservative expectations based on a 2010–2019 baseline extrapolated to 2024.

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Declaration of Conflicting Interests

291 RAW is employed by the Norwegian Institute of Public Health, which is responsible for
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293 shareholder of the company Age Labs AS, which develops epigenetic tests—including
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295

296 **Contributions**

297 Idea: All

298 Conception/design: RAW

299 Data collection: RAW

300 Data analysis: RAW

301 Data interpretation: All

302 Literature search: All

303 Manuscript preparation/revision: All

304 Approval of submitted manuscript version: All

305